

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-03 INR-07 L-03 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

CU-02 SS-15 NSC-05 DODE-00 /074 W

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P 231810Z MAY 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 2080

INFO USMISSION GENEVA PRIORITY

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3003

E.O. 11652: XGDS-1

TAGS: PFOR, NATO, CSCE

SUBJECT: CSCE: EC FOREIGN MINISTERS' DISCUSSIONS

GENEVA FOR USDEL CSCE

REF: A. DUBLIN 928

B. DUBLIN 935

SUMMARY: ON MAY 27, ITALIAN NATO DEL GAVE NON-EC NATO MEMBERS WRITTEN AND ORAL BRIEFING ON EC FONMINS' MAY 26 DUBLIN DELIBERATIONS ON CSCE. EC READOUT PARALLELS COVERAGE REPORT REFTELS. END SMMARY.

1. LATE AFTERNOON, MAY 27, ITALIAN PERMREP (CATALANO), BATTAGLINI OF ITALIAN MFA (WHO WAS PRESENT IN DUBLIN), AND FERRETTI OF ITALIAN NATO DEL BRIEFED NON-EC NATO DELEGATIONS ON EC FOREIGN MINISTERS' DISCUSSIONS ON CURRENT STATUS OF CSCE. ITALIANS HANDED OUT TEXT OF CONFIDENTIAL

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EC COMMUNIQUE ON CSCE APPROVED AT DUBLIN AND A STATUS REPORT DRAWN UP BY THE CSCE SUBCOMMITTEE ON THE NINE WHICH SERVED AS BASIS FOR THEFONMINS' DISCUSSIONS AND DECISIONS (COPIES OF COMMUNIQUE AND REPORT POUCHED TO EUR/RPM-FROWICK AND

USDEL CSCE- MARESCA).

2. IN COMMUNIQUE, AS POINTED OUT PARA 2, REF A, NINE NOTED THEIR READINESS TO CONCLUDE CSCE STATE II AS SOON AS POSSIBLE BUT STRESSED THAT CERTAIN IMPORTANT ISSUES HAD TO BE RESOLVED FIRST IF CONFERENCE RESULTS WERE TO BE CONSIDERED BALANCED AND SATISFACTORY. COMMUNIQUE CLOSES WITH FOLLOWING PARAGRAPH: "THE MINISTERS ARE AGREED THAT ONLY IF PROGRESS IN NEGOTIATIONS SHOWS THAT OTHER CSCE PARTICIPANTS SHARE IN THE (ABOVE) VIEW AND RESPOND TO THE (OFRTHCOMING) DISPOSITION DEMINSTRATED BY THENINE AND TO THEIR INITIATIVES WILL IT BE POSSIBLE TO TERMINATE THE GENEVA NEGOTIATIONS IN THE COURSE OF THE NEXT WEEKS".

3. HIGHLIGHTS OF EC STATUS REPORT ON CSCE ARE AS FOLLOWS:

TIMETABLE

--WORK IN STAGE II HAS LARGELY BEEN CONCLUDED
--HOWEVER, PRESENT STATUS OF NEGOTIATIONS DOES NOT YET PERMIT DECISIONS ABOUT THE HOLDING OF STATE III BEFORE THE SUMMER HOLIDAYS.

--WHILE THE SOVIETS PRESS FOR A PRE-AUGUST STATE II, THE NINE WILL INSIST ON BALANCED AND SATISFACTORY RESULTS IN ALL CSCE AREAS BUT WILL CONTINUE TO WORK TO CONCLUDE THE CONFERENCE AS SOON AS POSSIBLE.

--A CONCLUSION BEFORE THE SUMMER HOLIDAYS DEPENDS NOT ONLY ON CONFERENCE NEGOTIATIONS THEMSELVES BUT ALSO ON OTHER FACTORS LINKED TO THE GENERAL POLITICAL SITUATION OR TO PARTICULAR POLITICAL REQUIREMENTS (E.G. MALTA).

--NEVERTHELESS, THE HYPOTHESIS OF A STAGE III TOWARD THE END OF JULY STILL REMAINS VALID.

BASKET I
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--CBMS. THE DOCUMENT ADDS NOTHING NEW TO STANDARD ALLIED POSITIONS ON CBMS BUT NOTED SIGNS OF POSSIBLE SOVIET FLEXIBILITY ON MANEUVERS PARAMETERS IN EXCHANGE FOR "VOLUNTARY BASIS" LANGUAGE.

--PRINCIPLES DECLARATION. PREAMBLE REMINS TO BE NEGOTIATED AND MUST NOT IN ANY WAY SUGGEST SUPREMACY OF THE PRINCIPLES DECLARATION OVER OTHER CSCE ELEMENTS.

--TREATMENT OF QRR REMAINS TO BE AGREED.

BASKET II

--NO PROGRESS HAS BEEN MADE FOR SOME MONTHS.

--THE EAST CONTINUES TO REJECT LANGUAGE ON RECIPROCITY.

--NEGOTIATIONS MUST ALSO BE CONCLUDED ON MFN AND ON
SCIENTIFIC AND TECHNOLOGICAL CONTACTS.

BASKET III

--EC REPORT TRACES LAUNCHING BY THE NINE," WITH THE
SUPPORT OF THE U.S.AND OTHER FREIENDLY COUNTRIES", OF THE
GLOBAL INITIATIVE.

--INITIAL SOVIET REACTION IS TERMED UNSATISFACTORY WITH
PROSPECTIVE SOVIET CONCESSIONS OFFERED ON FEW OF THE POINTS
WHICH THEWEST CONSIDERS IMPORTANT.

--NINE BELIEVE, HOWEVER, THAT THE SOVET CSCE DEL
ATTACHES CONSIDERABLE IMPORTANCE TO THE WESTERN GGLOBAL
INITIATIVE AND "CERTAIN INDICATIONS PERMIT THE THOUGHT THAT
THE SOVIETS WISH TO GIVE A MORE POSITIVE CHARACTER TO THEIR
SUBSEQUENT REACTION".

-- IN THE CULTURAL FILEDD, WORK REMAINS TO BE DONE ON A
SATISFACORY TEXT ON CULTURAL CONTACTS, ONACCESS TO BOOKS
AND ON THE FIVE LONG-TERM OBJECTIVES IDENTIFIED IN THE
CULTURAL DECLARATION.

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C O N F I S E N T I A L SECTION 2 OF 2 USNATO 3003

CSCE FOLLOW-ON ARRANGEMENTS

--THE NINE NOTE SUPPORT BY MOST WESTERN COUNTRIES FOR
THE DANISH PROPOSAL

-- THE USSR CONTINUES TO SUPPORT THE CZECH PROPOSAL.

"--THE NEUTRALS, WHO PREVIOUSLY FAVORED INSTITUTIONALIZED
CSCE FOLLOW-ON, HAVE RECENTLY LET IT BE UNDERSTOOD THAT THEY
COULD WORK ON THE BASIS OF THE DANISH PROPOSAL IF IT COULD BE
AMENED TO EXPLICITLY GUARANTEE CONTINUITY OF THE "MULTILATERAL
PROCESS" AFTER THE DANISH-PROPOSED MEETING OF HIGH OFFICIALS
AND IF SUCH LEVEL MEETINGS WERE PRECEDED BY PREPARATORY
SESSIONS.

--THE NINE AGREED THAT THEY COULD ACCEPT SOME
MODIFICATIONS IN THE DANISH PROPOSAL SO LONG AS SUBSTANCE
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WERE NOT AFFECTED.

-- THEY COULD, FOR EXAMPLE, ACCEPT TECHNICAL-LEVEL
PREPARATORY MEETINGS SHORTLY BEFORE HIGH LEVEL CONVOCATIONS.

FINAL DOCUMENT AND SIGNATURE

--THE NINE NOTED THEIR SUPPORT FOR THE LATEST DUTCH
DRAFT WHICH REFLECTS THE NON-LEGALLY-BINDING CHARACTER OF THE
CSCE RESULTS AND THE EQUAL VALUE OF ALL CONFERENCE ELEMENTS.

--THE NINE NOTE POSSIBILITY THAT SOVIETS MIGHT BE WILLING
DROP THEIR DEMAND FOR SIGNATURES ON EACH OF SEVERAL CSCE FINAL
DOCUMENTS.

GENERAL POLITICAL PROBLEMS

BEYOND ABOVE FEATURES CURRENTLY UNDER NEGOTIATION, NINE AGREED
SOLUTIONS MUST ALSO BE FOUND TO FOLLOWING GENERAL PROBLEMS.

--ROMANIAN NON-USE OF FORCE PROPOSALS.

--MALTESE PROPOSAL (ABOUT WHICH THE NINE
AN EFFORT WILL BE NECESSARY TO MAKE THE MALTESE
GOVERNMENT UNDERSTAND THAT IT MUST ABANDON ITS
EXTREME POSITION.

PUBLIC RELATIONS ASPECTS OF CSCE

THE NINE NOTE THAT:

--THE SOVIETS WILL PRESENT CSCE RESULTS AS THE
CONSCRATION OF THE EUROPEAN STATUS QUO AND THE
INSTALLATION OF A EUROPEANCOLLECTIVE SECURIY SYSTEM.

--THE WEST MUST COORDINATE ITS POSITION SO THAT
A COMMON ASSESSMENT OF CONFERENCE RESULTS MAY BE
PRESENTED TO THE PUBLIC IN COMMUNIQUE AND DECLARATIONS,
BY PRESS STATEMENTS AND IN REMARKS BY WESTERN
PARITICPANTS IN THE HELSINKI SUMMIT.

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4. IN REVIEWING CSCE DOCUMENTS, BATTAGLININ EXPLAINED GENESIS
OF DUBLIN COMMUNIQUE ANDNOTED SOME OF NINE HAD WANTED SPECIFIC
MENTION OF FINALE IN JULY IF WARRANTED BY PROGRESS. OTHERS
REJECTED MENTION OF SPECIFIC TIMETABLE. "FUZZY" LANGUAGE IN
COMMUNIQUE WAS RESULT. THE NINE HAD ALSO DISCUSSED HOLDING
OUT ONSTAGE III PARTICIPATION AT SUMMIT LEVEL AS LEVER FOR
SOVIET CONCESSIONS ON BASKET II, BUT THIS IDEA WAS REJECTED FOR
FEAR PUBLIC OPINION WOULD MISUNDERSTAND. CONCERNING INTERIM
PERIOD BETWEEN STAGE III AND "HIGH"LEVEL" MEETING PROJECTED IN
DANISH PROPOSAL, GERMAN FONMIN GENSCHER THOUGHT INTERIM PERIOD
SHOULD LAST TWO-THREE YEARS WHILE THE NETHERLANDS THOUGHT ONE
AND A HALF YEARS WOULD BE TOO BRIEF.

5. ONLY OTHER COMMENT OF INTEREST WAS SUGGESTION BY GENSCHER
THAT REDUCTION OF THE BAND OF TERRITORY ON A CBMS MANEUVERS
PARAMETER FROM THE CURRENT POROPSAL TO 300 KMS MIGHT PROVE
TO BE A GOOD BASIS FOR NEGOTIATON.

6. IN RESPONSE TO QUESTION FROM U.S. KLEDOGAR), ITALIANS SAID
SPECIFIC MEANS FOR HEADING OFF MALTESE CSCE PROPOSAL HAD NOT
YET BEEN FINALIZED SINCE EC STUDY ONHOW TO DO THIS WAS STILL
IN EARLYSTAGES.

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